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samagistro programa “migraciis marTva”

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samagistro naSromi Temaze “TavSesafris maZieblebis politika saqarTveloSi”

naSromi Sesrulebulia migraciis kvlevebis magistris xarisxis mosapoveblad

naSromis xelmZRvaneli : ivane CxikvaZe

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sarCevi

1. Sesavali
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Semosavali da danaxarji
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Sesaxeb (2015wlis 7 dekemberi)
5. daskvna

saqarTveloSi arsebuli politika TavSesafris maZieblebisaTvis sakmaod axalia, axalia aseve regulaciebic. UNHCR muSaobs sakmaod faruli reJimiT MRA sTan da sxva saerTaSoriso donorebTan erTad. (rogoricaa EU da USAID) .

sakanonmdeblo CarCoze dayrdnobiT saqarTvelo cnobs 2 saxis saerTaSoriso produqcas : Itolvili da humanitaruli statusi.

Itolvilis statusi gulisxmobs pirs, romelic ar aris saqarTvelos moqalaqe.

humanitaruli statusi – pirebi, romlebic iZulebuli arian datovon TavianTi saxovrebeli.

1951wlis konvencia ItolvilTa statusis Sesaxeb da misi 1967 wlis oqmi mTavari instrumentebia, romlebic samoci welia saerTaSoriso masStabiT ItolvilTa samarTlebrivi dacvis sistemis muSaobis safuZvels warmoadgenen. am saiubileo wels saerTaSoriso samarTlebrivi dacvisgan ganyofileba moxarulia, gamosc es Itolvilis statusis dadgenis procedurebis da kriteriumebis saxelmZRvanelos mesame gamocema. es aris saxelmZRvanelos, agreTve misi damatebis saxiT saerTaSoriso samarTlebrivi dacvis saxelmZRvanelo principebis xelaxali gamocema.

1951wlis konvenciis preambulaSi (SesavalSi) xazgasmiT aris aRniSnuli misi erT-erTi mTavari mizani – ItolvilTa mimarT adamianis uglebebiTa da TavisuflebebiT maqsimalurad sargeblobis uzrunvelyofa. 1951 wlis konvenciis ZiriTadi principebi moicavs diskriminaciis dauSveblobas, ItolvilTa iZulebiTi dabrunebis dauSveblobas, sisxlissamarTlebrivi pasuxismgeblobis dakisrebis dauSveblobas saxelwifoSi aralegalurad Sesvlis an darCenis gamo da droTa ganmavlobaSi uglebebis miRebasa da am uglebebiT sargeblobas.

bolo ori wlis ganmavlobaSi saqarTveloSi TavSesafris maZiebelTa ricxvi sagrZnoblad gaizada. (2012-2013 wlebSi 90 % aplikaciebisa miRebul iqna Sua aRmosavleTidan (irani, egypte, siria da erayi). bevri maTgani moxseniebulia rogorc “ormagi Itolvili”.

saqarTveloSi funqcionirebs ramodenime centri, romelic mxardaWerilia saerTaSoriso donori organizaciebis mier. (erT-erTi yvelaze didi centri aris martyofSi, sadac saxlobs 60piri).

saqarTveloSi pirovneba, romelic miCneulia Itolvilad, saxovrebeli eZleva sami wliT. orive pirovnebas (Itolvili da humanitaruli statusi) SeuZlia hqondes mudmivi samgzavro dokumenti, Tu saqarTvelos datoveben erT Tveze meti droiT socialuri statusi erTmevaT.

imisaTvis rom uari eTqvas TavSesafris maZieblis statusze 2 gza arsebobs. uaris SemTxvevaSi TavSesafris maZieblebs aqvT erTi Tve rom saqarTvelo datovon.(Tu arada da jarima ekisrebaT

daaxloebiT 74 evros saxiT). sam Tveze meti drois ganmavlobaSi iTvleba aralegalad da emuqreba deportacia.¹

ItolvilTa samarTlis mokle istoriuli eqskursi

ItolvilTa dacvis iniciativa pirvelad erTa ligam wamoayena me XX saukunis 20-30 ian wlebSi. 1921 wels daarsda rus ItolvilTa umaRlesi komisariati pirveli msolio omis Semdeg, pirvel

¹ saqarTvelos kanoni ucxoelTa da moqalaqeobis armqone pirTa samarTlebrixi mdgomaroebis Sesaxeb (10-11 Tavebi)

komisrad ki nansen airCies.² komisariatis amocana iyo ItolvilTa mxardaWera, maTi statusis gansazRvra maspinZel qveyanaSi, piradobisa da samgzavro dokumentebiT uzrunvelyofa. ufo gvian ItolvilTa umaRlesi komisris dacvis sferoSi rus xalxTan erTad moeqcnen somxebi, asirielebi, asiriel qaldeelebi da Turqebi.

ItolvilTa dacvis sferoSi mniSvnellovani da dResdReisobiT ZiriTadi adgili uWiravs gaeros ItolvilTa umaRless komisariats, rogorc generaluri asambleis daqvemdebarebul organos. glukis daarsebasTan erTad saxelmwifoebma miiRes 1951 wlis konvencia, rac ItolvilTa samarTals daedo safuZvlad.

rusul-qarTuli urTierTobebis didi xnis istoria dasabams meTormete saukunidan iRebs, rodesac didgvarovanTa Soris garigebebiT qorwinebebis tendencia gamoikveTa. urTierTobebi gaRrmavda 1185 wels Tamar mefesa da giorgi russ (iuri bogoliubski, romelic cnobili iyo giorgi rusis saxeliT) Soris qorwinebis Sedegad.

ruseTis mWidro dasaxleba saqarTveloSi XIX saukuneSi Camoyalibda, rodesac gauqmda qarTlisa da kaxeTis samefoebi da SemdgomSi ganxorciela maTi aneqsia mefe aleqsandres mier. Semdeg, man gadawyvita kolonistebis jgufis gamogzavna (ZiriTadar rusuli samxedroebi) rusuli "samxedro koloniebis" Seqmnis mizniT. Sedegad 1837 wlis Semdeg uamravi rusi dasaxlda Savi zRvis sanapiroze. samxedro samsaxuris dasrulebis Semdeg bevri maTgani ojaxebTan erTad saqarTveloSi darCa samxedro bazis axlos mdebare miwebze, romlebic maT gamoeyoT.

sabWoTa kavSiris periodSi saqarTveloSi rusi mosaxleobis raodenobam sagrZnoblad imata da 1926 wels arsebuli 96.085 mosaxleobidan 1939 wels 308.684 mosaxles miaRwia. radgan rusebi sabWoTa kavSirSi mosaxleobis umravlesobas warmoadgendnen, maTi kultura da tradiciebi uproblemod iqna SenarCunebuli, gansakuTrebiT ki rusuli ena, romelic "lingva franka" s warmoadgenda.

1980-ian wlebSi qarTuli nacionalizmis zrdasTan erTad, bevrma rusma ruseTSi dabruneba gadawyvita. aRniSnuli tendencia sabWoTa kavSiris daSlis, saqarTvelos damoukideblobisa da 1990 wlebis dasawyisSi afxazeTisa da oseTis omebis Sedegad gagrZelda. migraciis zemoT aRniSnuli talRebis Sedegad 1989-2002 wlebSi saqarTveloSi mcxovrebis rusi mosaxleobis 75% ma qveyana datova. amJamad rusuli mosaxleobis naxevari Tbilisi cxovrobs, danarCeni sxva did qalaqebSi cxovroben, xolo erTi mesamedi soflebSia dasaxlebuli.

rusi religiuri seqtantebi swraf asimilacias ganicdidnen ruseTis umsxviles TemSi, gansakuTrebiT sabWoTa mmarTvelobisas. saqarTveloSi Zalian cota sofelia, sadac isini cxovroben da maTi kulturuli Taviseburebebi nel-nela qreba. ZiriTadar rusebi marTmadidebeli qristianebi arian, gansxvavebiT duxoborebisa, romlebic moiazrebian

² Skran, C.M. "Historical Development of International Refugee Law" in Zimmermann, A. (ed.) Oxford University Press, (2011) The 1951 Convention Relating to the Status of Refugees and its 1967 Protocol –A Commentary, Oxford University Press, 7

marTmadideblur eklesiasTan winaaRmdegobaSi. maTi denominacia niSnavs "sultan mebrZols" da maTi rwmenis Sesabamisad RmerTi yvela adamianSi cxovrobs da exmareba cxovrebis gzaze. duxoborebis ZiriTadi dasaxleba aris javaxeTis regionSi (ZiriTadar sofeli gorelovka) Tumca sxva ufro asimilirebuli Temis wevrebi qvemo qarTISic arian warmodgenili. malaknebi warmoiSvnen duxoborebis seqtidan. maTi saxelwodeba niSnavs "rZis msmels" , aRniSnuli saxeli maT daerqvaT imitom rom , am seqtas mikuTvnebuli xalxi marxvis dros rZes svamda. miuxedavad mcire raodenobisa , maTi naxva SesaZlebelia kaxeTis sofel ulianovkaSi da TbilisiSi, Tumca isini sakmaod asimilirebulebi arian. Staroverebi ewinaaRmdegebodenen patriarch nikonis marTmadidebluri eklesiis 1650 wlis reformas da isini qadagebdnen marTmadideblobis Zveli formis SenarCunebas, romelic, maTi azriT, erTaderTs warmoadgenda. isini ar Tvlidnen nikonis periodis Semdgom marTmadideblur eklesias namdvil marTmadideblur eklesiad. miuxedavad amisa, maT Sesaxeb mwiri informacia arsebobs da isini TiTqmis sruled asimilirebulad arian miCneulebi.

rusebTan erTad saqarTveloSi aseve gvxvdeba somxuri dasaxlebebi.³

istoriuli wyaroebis mixedviT, somexTa pirveli dasaxleba saqarTveloSi Cveni welTaRricxiT V saukuniT TariRdeba. XI-XII saukuneebSi, saqarTvelos oqros xanis periodSi, mravali somexi axalmosaxle gamoCnda saqarTvelos teritoriae. daviT aRmaSeneblisa da Tamar mefis mmartvelobis periodSi kidev aTasobiT somexi gadmosaxlda saqarTveloSi.

somexi mosaxleobis raodenoba momaval saukuneebis ganmavlobaSi icvleboda garkveuli istoriuli da politikuri faqtorebidan gamomdinare. XIX saukunis migraciulma gadaadgilebebma saqarTveloSi somexi mosaxleobis swrafi zrda gamoiwvia.

XIX saukunis miwuls, somexTa emigraciam SeaSfoTa ruseTis xelisufleba da gadawyvetileba miiRes rom aRniSnuli procesi unda dasrulebulyo. miuxedavad amisa, somexTa axali talRa afxazeTSi dasaxlda. XX saukunis dasawyisSi osmeleTis imperia anatoliaSi somxebis istoriaSi Zalian mtkivneul etaps warmoadgenda. somexTa masobrivma mkvlelobam gamoiwvia migraciis axali, didi talRa. Sesabamisad, aRniSnulma sagrZnoblad gazarda baTumsa da TbilisiSi dasaxlebul somexTa ricxvi. amasTan, iyvnen, iseTebic, romlebic saqarTvelos sxva kuTxeebSi mkvidrdebonen.

saqarTvelos regionebSi mcxovrebi somxebe somxur da rusul enebze saubroben, garda Tbilisis, baTumisa da axalcixis, sadac isini Tavisuflad floben qarTuls. miuxedavad saqarTvelos mTavrobis Zalisxmevisa, qarTuli enis codnasTan dakavSirebuli problemebi kylac aferxebs samoqalaqo integracias.

istoriulad somxebma mniSvnlovani roli iTamaSes saqarTvelos kulturul cxovrebaSi.

³ evropis sabWo 2017 / sainformacio bukleti. avtori TaTia Rvineria. masala Seesabameba saswavlo masalas, romelic TanxvedraSia regionuli an umciresobaTa enebis evropuli qartiis 8 (1) da 7 (3) muxlebTan.

miuxedavad imisa, rom germanuli umciresobebis istoria saqarTveloSi 1817 wels, sofel marienfeldis daarsebiT iwyeba, qarTvelebsa da germanelebs Soris urTierToba XII saukunidan arsebobs.

1763 wlidan, ekonomikis ganviTarebis mizniT, ruseTis imperiam daiwyo germaneli glexebis gadasaxleba. ganviTarda aseve mWidro dinastiuri kavSirebi germaniasTan, gansakuTrebiT viutembergTan (Svabia). (Tavad ekaterine didi germaneli iyo.) am regionSi glexebi napoleobis Semosevebis, Zarcvis, samxedro begaris, maRali gadasaxadebisa da protestanti germanelebis mimarT religiuri Seuwynareblobis gamo itanjebodnen. maTTvis saqarTveloSi gadmosaxlebis perspeqtiva momxibvleli iyo.

1817 wlis 21 seqtembers Tbilisi viurtembergidan 181 germaneli Camovida. maT aRmosavleTiT, sarTiWalasTan axlos gadainacvles da marienfeldi daaarses, romelic samxreT kavkasiaSi pirveli germanuli kolonia iyo. 1818 wels kidev 500 ojaxi Camovida viurtembergidan Tbilisi da 1819 wlisTvis kidev xuTi germanuli kolonia daarsda: noi-tiflisi, aleqsadersdorfi, katarinenfeldi, elizabetTali da petersdorfi.

koloniebi adgilobrivi avtonomiiT sargeblobdnен, sadac germanuli oficialuri da saskolo ena iyo. isini ekonomikur aRmavlobas ganicdidnen. assimilaciis politikis gatarebis Sedegad, xelisuflebam SezRuda 1871wels germanuli koloniebis TviTmmarTveloba. mogvianebeiT germanuli skolebi rusul sajaro skolebad gadakeTda. 1921 wels saqarTvelos sabWoTa kavSirSi gaerTianebis Sedegad, germanuli umciresobebis mdgomareoba kidev ufr gauaresda, radgan daiSala organizaciebi da SeizRuda germanuli enis swavleba. koleqtivizaciis dasawyisSi, 1929-1930 wlebSi, mravali germaneli mamakaci cimbriSi gadaasaxles.

1956 wels germanelebma saqarTveloSi dabruneba daiwyes. germanul umciresobas saSualeba mieca daefuznebina axali kolonia (noi-botanika), daewyo germanuli gazeTis gamocema da gaexsna germanuli radiosadguri. 1960ian wlebSi germanulis, rogorc ucxo enis Seswavla qarTvelebsi Zalze popularuli gaxda. gaixsna “germanuli skolebi” , sadac swavleba am enaze mimdinareobda.

saqarTveloSi mcxovrebi germanelebis ZiriTadi asociacia ,“ainungi”, 1991 wels daarsda.

ukrainelebi saqarTveloSi pirvelad XVIII saukunis II naxevarSi dasaxldenen. 1783 wels, ruseTi dedofalma ekaterine II m da erekle II m xeli moaweres georgievskis traqtats, ramac ganapiroba qarTi-kaxeTis ruseTis mfarvelobis qveS moqceva da Sedegad daiSala e.w. “zaporojies seCi” (XVI-XVIII ss –Si ukrainaSi kazakebis naxevrad avtonomiuri saxelmwifo). bevri ukraineli kazaki daumorCileblobis gamo iZulebiT gadasaxlebuli iyo, xolo zogi maTgani devnis SiSs garidebuli nebayoflobiT gadavida kavkasiaSi da dasaxlda bakurianis maxloblad.

XIX saukunis dasawyisSi, imis gamo, rom kazakebs kargi meomris reputacia hqondaT, ruseTis imperiam gaiwvia jarSi kavkasiis dasapyrobash. rodesac mefe aleqsandrem gaauqma da SemdgomSi daipyro qarTi-kaxeTis samefo, amiT daarRvia ramodenime wliT adre gaformebuli georgievskis traqtati, axalmosaxleTa talRa (ukrainelTa CaTvliT) saqarTvelos did

qalaqebSi iqna gagzavnili. samxedro samsaxuris dasrulebis Semdeg , zogierTi ukraineli, xSirad ojaxTan erTad, samxedro bazis axlos maTTvis gamoyofil miwaze rCeboda da "samxedro koloniebs" qmnida. 1860-ian wlebSi ukrainaSi batonymobis gauqmebisa da SimSilobis periodis dasrulebasTan erTad bevri ukraineli glexi samxreT kavkasiaSi gadasaxlda.

sabWoTa periodis adreul wlebSi saqarTveloSi ukraineli mosaxleobis ricxvi sagrZnoblad gaizarda. 1926 wels maTi raodenoba 14.356 iyo, xolo 1939 wels aRniSnulma cifrma 45.595-s miaRwia. didma SimSilobam, romelic stalinis politikis Sedegad ukrainas daatyda Tavs, saqarTvelosken da kavkasiis sxva respublikebisaken ukrainelTa migraciis momdevno talRa gamoiwvia.

1999 wels Tbilisi gaixsna saxelmwifos mier dafinansebuli qarTul-ukrainuli skola.

polonelebi saqarTveloSi (qarTlis samefoSi) migraciis or ZiriTadarad talRad Camovidnen, mSobliur poloneTSi ruseTis winaaRmdeg ajanyebis CaxSobis Semdgomi deportaciebis Sedegad. pirveli talRa Semovida 1830 wels, rodesac meamboxe oficrebi dasajes ruseTis jarSi samsaxuriT da saqarTveloSi gamoagzavnes. meore talRa 1863 wels ganxorciela, rodesac ruseTma mis mier kontrolirebadi poloneTis samefo gaauqma e.w. "ianvris ajanyebis" Semdgom. 1918 wels bevrma polonelma gadawyvita samSobloSi dabruneba, rac ori qveynis kargi diplomatiuri urTierTobis wyalobiT ganxorciela. sabWoTa mmarTvelobisas sagrZnoblad iklo polonelebis ricxvma saqarTveloSi, Tanac ekonomikurma sirTuleebma xeli Seuwo qarTveli polonelebis migracias sxva qvynrebSi, metwilad ise poloneTSi. polonelebi saqarTveloSi Cadgnen rogorc samxedro, ise samoqalaqo samsaxurSi, vaWrobdnen kidec, agreTve iyvnen cnobili fizikosebi, eqimebi, inJinrebi, mxatvrebi, musikosebi da sxva dargin specialistebi.

saqarTveloSi mcxovrebi berZnebi ori qvejgufis saxiT arian warmodgenili. eseni arian: pontoeli berZnebi, romlebic berZnul dialeqtze, pontourze, saubroben da urumebi, romlebic Turquli enis dialeqtze, urumze saubroben.

pirvelad berZnebi saqarTveloSi XVIII saukunis Sua xanebSi Camovidnen, rodesac erekle II m oqrosa da vercxlis mopovebis mrewvelobaSi samuSaod axtalaSi dasaxleba SesTavaza. pirveli dasaxlebebi daaxloebiT 1763 wels gaCndi da isini daaxloebiT 800 ojaxisagan Sedgeboda. mzardi daZabulobisa da XIX saukuneSi ruseTisa da TurqeTs Soris saomari moqmedebebis Semdgom devnis Sedegad, uamravma sxvadasxva jgufma, maT Soris berZnebma, ZiriTadarad qristianeBma, gadawyvites daetovebinaT sakuTari miwa-wyali da dasaxlebuliyvnen Savi zRvis sanapiros garSemo, ruseTi berZnebis bunebriv mokavSired aRiqmeboda, Sesabamisad, rodesac maT anatoliidan jarebi gaiyvanes, bevrma berZenma gadawyvita saqarTveloSi gadmosaxleba. mTlianobaSi , pontodan da anatoliidan wamosuli daaxloebiT 40.000 berZeni, dasaxlda kavkasiaSi, ZiriTadarad ki qvemo qarTlisa da samcxe-javaxeTis regionebSi. amgvani kolonizacia sistematuri xasiaTis gaxda momdevno wlebSi. ase magaliTad 1869 wels afxazeTSi sami berZnuli sofeli daarsda.

1940-ian wlebSi saqarTveloSi mcxovrebi berZnebi (kerZod, Savi zRvis sanapiroze dasaxlebuli berZnebi) germanelebTan TanamSromlobis sababiT deportirebulebi iyvnen ZiriTadad centralur aziaSi, xolo maTi nawili ki cimbirSi. 1955 wels xruSCovis mier gamocemuli dadgenilebis safuZvelze berZnebi reabilitirebulebi iyvnen da maT neba darTes dabrunebuliyvnen, Tumca maT sakuTari saxlebi ar daubrunes. “perestroikis” periodi SeiZleba kulturuli aRorZinebis xanad CaiTvalos. 1990-ian wlebSi bevri berZeni gadasaxlda saberZneTSi.

berZnebi kargad adaptirdnen qarTul cxovrebasTan, amasTan, maT SeinarCunes sakuTari ena da tradiciebi.

saqarTvelos parlamenti adgens:⁴

1 ratificirebul iqnes strasburgis 1995 wlis 1 Tebervlis “erovnul umciresobaTa dacvis Sesaxeb” CarCo konvencia.

2 “erovnul umciresobaTa dacvis Sesaxeb” CarCo konvencis (SemdgomSi konvenciis) ratificirebis gaTvaliswinebul iqnes Semdegi:

a) terminis “erovnuli umciresobebi” ganmartebisas saqarTvelo xelmZRvanelobs qvemoT aRniSnuli kriteriumebiT da Tvlis, rom pirTa jgufs erovnuli umciresobebis statusi mxolod im SemTxvevaSi SeiZleba mieniWos, Tu

misi wevrebi arian saqarTvelos moqalaqeebi

isini mosaxleobis udidesi nawilisagan gansxvavdebian sakuTari enobrivi, kulturuli da eTnikuri identurobiT

isini xangrZlivi drois ganmavlobaSi cxovroben saqarTvelos teritoriae

isini saqarTvelos teritoriae kompaqturad arian dasaxlebuli

b) konvenciis me-10 muxiTan mimarTebiT saqarTvelos iRebs valdebulebas, erovnuli umciresobisadmi mikuTvnebuli pirebi administraciul organoebTan urTierTobaSi da samarTalwarmoebis procesSi uzrunvelyos Tarjimnis daxmarebiT, raTa am gziT realizebul iqnes maTTvis aRniSnuli muxliT miniWebuli umciresobis enis gamoyenebis ufleba. saqarTvelo aseve iRebs valdebulebas, maqsimalurad Seuqmnas pirobebi erovnuli umciresobisadmi mikuTvnebuli pirebs, raTa maT saxelmwifo ena Seiswavlona.

g) konvenciis me-11 muxlis pirvel punqtan mimarTebiT Sida kanonmdeblobiT ganisazRvros, rom oficialur dokumentebSi erovnuli umciresobisadmi mikuTvnebuli pirTa saxelesi da gvarebi Caiwerlos qarTul enaze, ise rom imavdroulad SeZlebisdagvarad daculi iyos maT enaze gamoTqmis wesebi

⁴ saqarTvelos parlamentis dadgenileba “erovnul umciresobaTa dacvis Sesaxeb” CarCo konvenciis ratificirebis Taobaze . (2005wlis 13 oqtomeberi)

d) konvenciis me-11 muxlis me-3 punqtTan mimarTebiT Sida kanonmdeblobiT mowesrigdes is debulebebi, romlebic Seexeba erovnuli umciresobebis mniSvnelovani raodenobiT tradiciul dasaxlebul regionebSi, quCebsa da sxva topografiuli dasaxelesbis qarTul da umciresobis enaze gamoyenebas. amasTanave, saqarTvelo ar ganixilavs erovnul umciresobaTa am uflebas, rogorc saxelmwifos valdebulebas, Secvalos teritoriuli erTeulebis arsebuli dasaxelesbebi da mizanSewonilad miiCnevs aRniSnul sakiTxTan dakavSirebiT saerTaSoriso xelSekrulebebis damatebiT gaformebas.

e) saqarTvelo iziarebs da eTanjmeba konvenciis me-16 muxlis miznebsa da suliskveTebas. amave dros, es muxli ar Seexeba im gansaxlebiT procesebs, romlebsac SeiZleba adgili hqondes qveynis teritoriaze ekologiuri an teqnogenuri katastrofebis Sedegad dazaralebul, agreTve sicocxlisa da janmrTelobisaTvis saSiS zonebSi mcxovreb pirTa sxva sacxovrebel adgilebSi gadayvanis mizniT. aRniSnuli muxli aseve ar Seexeba ItolvilTa da iZulebiT gadaadgilebul pirTa – devnilTa droebiTi Tu mudmivi dasaxlebis process.

v) konvenciis me-18 muxlTan dakavSirebiT saqarTvelo acxadebs, rom erovnul umciresobaTa ufllebebis dacva aRiarebulia saqarTvelos konstituciiT, kanonmdeblobiT, konvenciebiT, xelSekrulebebiTa da SeTanjmebebiT, romlebTanac mierTebulia saqarTvelo da romlebic aRiareben da icaven erovnul umciresobaTa ufllebebs. Sesabamisad, saqarTvelo aRiarebs konvenciiT gaTvaliswinebul moTxovnebs, magram mizanSeuwonlad miiCnevs aRniSnul sakiTxTan dakavSirebiT saerTaSoriso xelSekrulebebis damatebiT gaformebs.

z) konvenciis 30-e muxlTan dakavSirebiT saqarTvelo acxadebs, rom konvenciis debulebebis srulad da garantirebulad dacvas qveynis mTel teritoriaze SeZlebs mxolod teritoriuli mTlianobis aRdgenis da afxazeTsa da yofil samxreT oseTis avtonomiur olqSi arsebuli konfliktEBIS mogvarebis Semdeg. saqarTvelo daxmarebas sTxovs evropis sabWos, mis wevr saxelmwifoeb, raTa konvenciis suliskveTeba da debulebebi SeZlebisdagvarad srulad iqnes daculi afxazeTisa da yofili samxreT oseTis avtonomiuri olqis mosaxleobasTan mimarTebiT.

3 am dadgenilebis me-2 punqtiT gaTvaliswinebuli ganaxadi saqarTvelos parlamentis mier “erovnul umciresobaTa dacvis Sesaxeb” CarCo konvenciis ratificirebis gadawyvetilebis ganuyofeli nawilia.

statistika qveyanaSi⁵

Sinagan saqmeTa saministros sainformacio-analitikuri departamenti warmogidgenT saqarTvelos saxelmwifo sazRvarze gadaadgilebul vizitorTa statistikuri monacemebs gasuli Tvis mdgomareobiT, kerZod:

⁵ saqarTvelos saxelmwifo sazRvarze gadaadgilebul vizitorTa statistikuri monacemebi. (2017weli, april). saqarTvelos Sinagan saqmeTa saministros sainformacio-analitikuri departamenti.

<http://police.ge/ge/saqartvelos-sakhelmtsifo-sazghvarze-gadaadgilebul-vizitora-statistikuri-monatsemepi-2017-tseli-aprili/10586>

2017 wlis aprilis Tve 510 594 vizitiT ganisazRvra, rac 2016 wlebis igive periodis maCvenebelze 10-20 %iT metia.

rac Seexeba ianvar-aprilis intervals, qveyanaSi ukve 1 776 719 viziti ganxorcielta, rac 11,1% iT metia 2016 wlis analogiuri saangariSo periodis maCvenebelze, xolo rac Seexeba turistul vizits 796-265 iT ganisazRvra, rac 2016 wlis igive periodi maCvenebelze 26,9% iT metia.

amasTan, SemoRebuli pirobiTi dayofis mixedviT, 2017wlis aprilis TveSi xvedriTi wilis urTierTmimarTeba Semdegia:

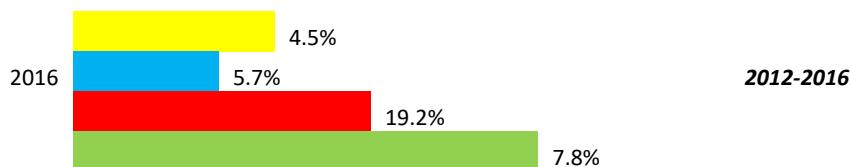
a turisti – 222 622 viziti (saerTo raodenobis 49,6%, mateba wina wlis analogiur maCvenebelTan 29,7%)

b tranziti – 107 865 viziti (saerTo raodenobis 21,1% , mateba wina wlis analogiur maCvenebelTan 0,9%)

g sxva -- 180 107 viziti (saerTo raodenobis 35,3% , kleba wina wlis analogiur maCvenebelTan 2,10%).

saqarTvelos saxelmwifo sazRvarze gadaadgilebuli vizitorebi

	vizitebis saerTo raodenoba	24 saaTi da meti (turisti)	tranziti	sxva
2016	6360503	2720970	1321344	2318189
2015	5901094	2281971	1400835	2218288
2014	5515559	2229094	1114036	2172429
2013	5392303	2065296	1188791	2138216
2012	4428221	1789592	754959	1883670



4.5%
5.7%
19.2%
7.8%

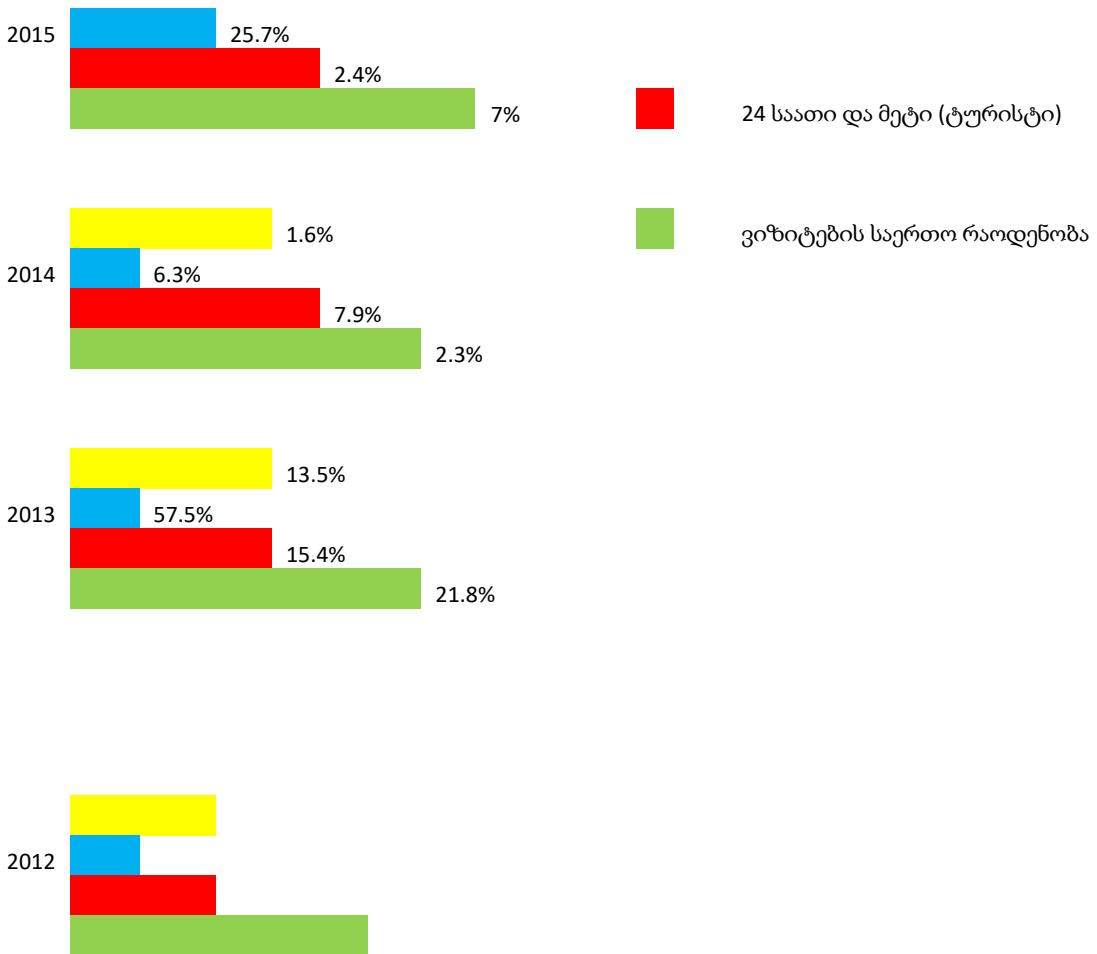
2.1%
2.1%
2.1%



სხვა



ტრანზიტი



2017 wlis aprilSic yvelaze meti kvlav somxeTidan (+13.20%) , azerbaijanidan (+7.1%) , TurqeTidan (-19.2%) , ruseTidan (+16.5%) , ukraina (+27.2%) da iranidan (+783,9%) ganxorciela. aseve pozitiuri tendenciebi narCundeba evrokavSiris qveynebis mimarTulebidan, saidanac saqarTveloSi Camosvlebis raodenobis zrdis kuTxiT ianvar-aprilSi gamoirCnen germania, poloneTi, safrangeTi, didi britaneTi, litva da bulgareTi. (Sesabamisad 43%, 30%, 20%, 26%, 25% da 22%). Aaxlo aRmosavleTidan – israeli 67 %, Sua aziis qveynebidan- yazaxeTi (18%), uzbeketi (190%), TurqmeneTi (1130%). aRmosavleT evropis qveynebidan – belorusia (28%) da moldova (7%). aqve aRsaniSnavia amerikis SeerTebuli Statebis moqalaqeebis 17% iani zrda.

socio ekonomikuri situacia qveyanaSi (Itolvilebi humanitaruli statusis mqone pirebi da TavSesafris maZieblebi saqarTveloSi – 2016wlis maisi)

2015 wlis noembris mdgomareobiT, saqarTveloSi sul 1273 Itolvili da humanitaruli statusis mqone piri da 1449 TavSesafris maZiebeli iqna daregistirebuli. imisaTvis rom ganemartaT maTi socio-ekonomikuri mdgomareoba daaweses e.w. sabaziso kvleva, romelic moicavda periods 2015wlis oqtomber-noemberi. kvleva Catarda interviewebis Sedegad saqarTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da devnilTa saministros

informaciaze dayrdnobiT. saqarTvelos masStabiT sul gamoikiTxa 45 devnili, romelTa asakic iyo 17dan zemoT, maTi umravlesoba wamosuli iyo erayidan da ukrainidan.

kvleva moicavda Semdegi saxis tendenciebs: saxcovrebeli pirobebi, ganaTleba, saswavlo unarebi, dasaqmeba. kvlevam sablood aCvena, rom ItolvilTa umravlesoba iyo umaRlesi ganaTlebis mqone piri profesiuli unarebiT da samuSao gamocdilebiT, romlebic motivirebuli iyvnen darCeniliyvnen saqarTveloSi didi xnis ganmavlobaSi rogorc dacul qveyanaSi ojaxis wevrebTan erTad. mTavari dabrkoleba mATTvis iyos enis barieri, didi xniT darCena ki moiTxovs enis Seswavlasi. Mmeorad politikas da programul cvlilebs SeeZlo Seemcirebina barierebi. yovelive amis SemoRebam 2016-2017wlebSi warmoSva saimigracio strategia. (migraciis samoqmedo gegma)

ItolvilTa integraciis cneba

gaeros politikis Sedegad ItolvilTa dacva urbanul adgilebSi SeiZleba moicavdes Semdgom pirobebs mTavrobasTan SeTanxmebit.

1 qveyanaSi misaReboba

2 registracia da informacia

3 dokumentacia

4 saerTaSoriso standartebiT Itolvilis statusis miReba

5 ItolvilebTan urTierToba

6 dacva

7 saxcovrebeli pirobebi da TviTmmarTveloba

8 xelmisawvdomoba – jandacvaze, ganaTlebaze, TavSesafarsa da sxva servisebze

9 yoveldRiuri nivTebis saWiroeba

10 integraciis xelSewyoba (naturalizaciasTan erTad)

11 Tavisufali gadaadgilebis ufleba

ItolvilTa da humanitaruli statusis mqone pirTa, TavSesafris maZiebelTa samarTlis mixedviT, Itolvilebs eniWebaT Tavisufleba da saxcovrebeli adgilis qona iq, sadac surT (saqarTveloSi), aseve xelmisawvdomoba ganaTlebaze, jandacvaze.

saqarTvelos mTavrobam aseve SemoiRo centrebi TavSesafris maZieblebisaTvis. TavSesafris maZieblebs SeuZliaT daregistrirdnen saqarTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da devniliTa saministroSi. aq maT SeuZliaT miiRon

TavSesafris maZieblis sertifikati, romelic SeuZliaT aiRon rogorc droebiT sacxovrebeli baraTi saxelmwifo servisebis ganviTarebis saagentoSi. saqarTveloSi xuTwiani cxovrebis Semdeg eZlevT grZelvadiani gadawyeta.

2015 wlis bolos gaeros fondma saqarTveloSi Seqmna sivrce Itolvili komunebisaTvis, romelic moicavda saeqsperto da saswavlo cvlilbebs, kulturul saxesxvaobaTa forumi saqarTvelosa da Itolvilebs Soris. es aseve xorcieldeba centris beneficiarebisaTvis.

metodologia – kvleva da ganxorcieleba

kvlevis ganmavlobaSi kiTxvarebi momzadebuli iyo ramodenime (Sesaferis) enaze. kerZod - inglisuri, rusuli da arabuli.

gamokiTxulebma interviuebamde gaiars patara treiningebi, romelic exeboda muSaobis procesSi komunikacias, dreskods, kulturul yofas da genderul urTierTobebs. TiToeuli interviu grZeldeboda 24-25 wuTi, rac damokidebuli iyo enis interpretacaze. gamokiTulTagan 289 cxovrobda Tbilisi, 162 ki qveynis sxdasxva regionSi (qvemo qarTli, imereTi, aWara, samegrelo, mcxeTa-mTianeTi). gamokiTxuli Itolvilebidan 281 iyo mamakaci, xolo 170 qali.

demografiuli monacemebi⁶

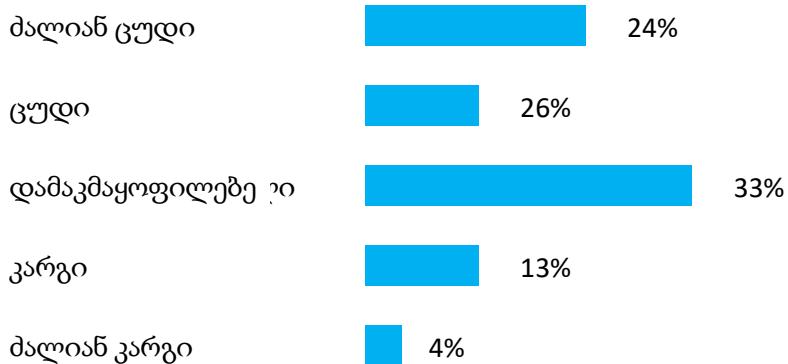
bolo sami wlis ganmavlobaSi, Itolvilebi da humanitaruli statusis mqone pirebi saqarTveloSi modian 15 gansxvavebuli qveynidan. (top sami qveyana am mxriv aris erayi – 52.8% , ukraina – 34.8% da siria – 7.8%). aseve ruseTi, libia, egvipte, avRaneTi, uzbeketi, irani, maroko, yazaxeti, nigeria, saudis arabeTi, tunisi, azerbaijani (maTi saerTo ricxvi 10.1%).

respondentebi wamosvlis ZiriTad mizezad asaxegeben oms, konfliqts da devnas.

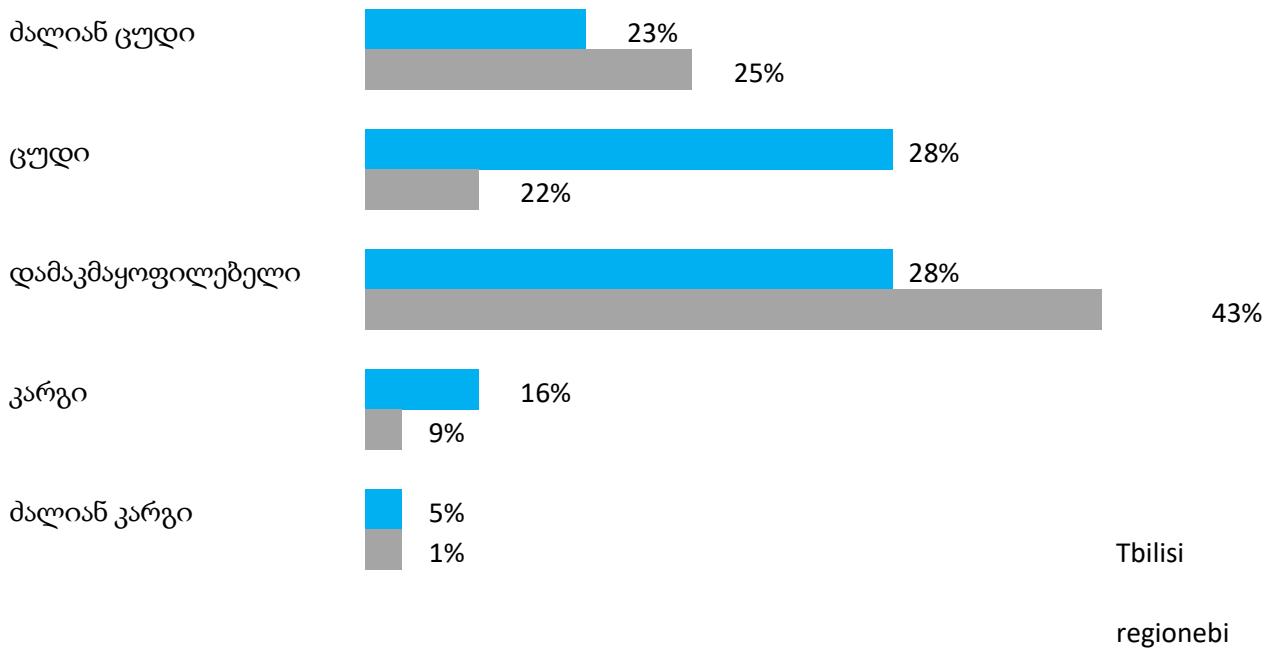
intervius ganmavlobaSi erT-erTi kiTxva exeboda im sacxovrebeli pirobebis Sefasebas, sadac ki isini saxlobden. (amisaTvis arsebobda Semdegi tipis Sefasebepi: cudi, Zalian cudi, damakmayofilebeli, kargi an Zalian kargi). gamokiTxulTa 50% ma upasuxa, rom sacxovrebeli pirobebi aris cudi an Zalian cudi, 33% ma damakmayofilebeli, mxolod 17% ma upasuxa rogorc kargi, an Zalian kargi. kvlevam aCvena, rom sacxovrebeli pirobebi sakmaod gansxvavebulia Tbilissa da regionebSi.

ოჯახური ტიპის საცხოვრებელი პირობებები

⁶ Study on the socio-economic situation of refugees, Humanitarian status holders and Asylum seekers in Georgia. UN high commissioner for refugees (UNHCR). May2016



ქალაქური და სოფლის ტიპის დასახლებები



kvlevis pirobebSi (aseve cxrilSi) mocemuli gvaqvs, rom sacxovrebeli pirobebi saqarTveloSi bevrad ukeTlesia, vidre warmoSobis qveynebSi. gamokiTxulTagan mxolod 3% flobs miwas saqarTveloSi.

Semosavali da danaxarji

Cveulebriv ItolvilTa Tviuri Semosavali meryeobs 611-865 lars Soris. 2014 wels ki Tviuri Semosavali warmoadgenda 983.9lars. Semosavlebis mxriv, TavSesafris maZieblebSi, humanitaruli statusis mqone pirebsa da Itolvilebs Soris aris mniSvnelovani gansxvaveba.

analizisaTvis Itolvilebi da TavSesafris maZieblebi damokidebuli arian TavianTi mTavrobis mxardaWeraze. 20% ze naklebs aqvs mudmivi Semosavali Tavis damsaqmeblisgan.

ItolvilTa danaxarji damokidebulia sayofacxovrebo detalebsa da Tviur bazisebze.

rac Seexeba ganaTlebas, ItolvilTa daaxloebiT 32% s aqvs umaRlesi ganaTleba, 16% s profesiuli, teqnikuri. 27.5% s saSualo ganaTleba, xolo 20.7% s ara. 2.2% s saerTod ar aqvs ganaTleba. Ggansxvaveba arsebobs kacebsa da qalebs Soris.

saqarTveloSi dasaxlebamde ItolvilTa 63% s hqonda profesia (maswavlebeli, inJineri, advokati, buRalteri, kompiuteruli teqnologiebi, dizaineri, mZRoli da a.S.). 67% iyo daqorwinebuli, xolo 30% ze meti daqiravebuli aTi da meti wliT.

statistikuri monacemebi gvaqvs aseve muSaobis dawyebis sistemasTan dakavSirebiT. Ggansxvavebuli viTarebaa qalebsa da mamakacebs Soris. qalebi ufro metad Tavad pouloben samuSaos, mamakacebi ki megobrebis da naTesavebis daxmarebiT, romlebic saqarTveloSi imyofebian rogorc ucxoelebi.

biznesi da TviTdasaqmeba

saqarTveloSi ItolvilTa 10% aqvs biznesi, romelTagan 3% daixura(romelsac aqvs rigi problemebi, magaliTidad rogorcaa: finansuri problemebi, menejmenti, naklebad aqturi biznesi, Zarcva. LItolvilebi saqarTveloSi ZiriTedad moiazrebian Semdegi saxis biznesebSi: turizmi, maRaziebi, sacxobebi, kvebis obieqtebi, restornebi, silamazis salonebi, iuridiuli momsaxureba da Tarjimani.

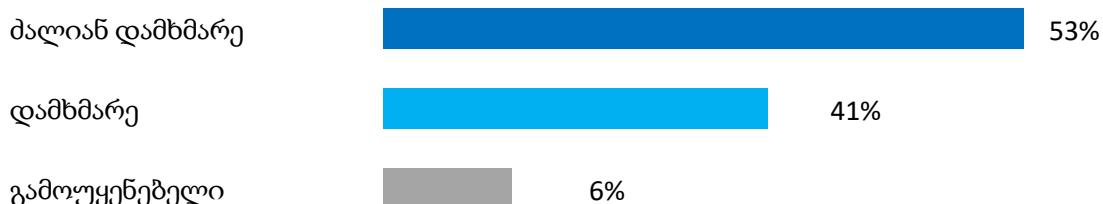
profesiuli treiningebi saqarTveloSi

saqarTveloSi ItolvilTa mxolod 7% aris CarTuli profesiul saganamanaTleblo treiningebSi. aRniSnuli treinigebi ItolvilTaTvis aris sakmaod damxmare, romelic moicavs sainformacio teqnologiebs, vizajs, kulinarias da a.S. treiningebSi monawileobas mamakacebi ufro did upiratesobad Tvljan, vidre qalebi (70% -7%). treiningebis ZiriTadi Temebia: qarTuli ena, ucxo enebi, turizmi, sainformacio teqnologiebi, momsaxureba, kulinaria, buRalteria, inJineria, soflis meurneoba.

ტრეინინგებში
მონაწილეობა



ტრეინინგების სარგებლიანობა

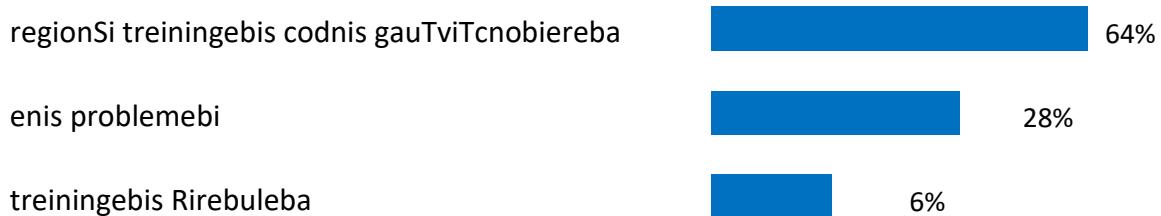


ganaTleba saqarTveloSi

aRniSnuli moicavs Semdgom monacemebs: baRi, dawyebiT, saSualo, umaRlesi ganaTleba.

am mxriv, problemebis aRmofxvris mizniT Itolvilebi xSirad mimarTaven: saqarTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da devnilTa saministros, MRA s, saqarTvelo Sromis, socialuri uzrunvelyofisa da jandacvis saministros, ganaTlebisa da mecnierebis saministros, qalaqebis mTavrobebs, Sinagan saqmeTa saministros, socialuri momsaxurebi saagentos.

treiningebSi ar monawileobis mizezebi⁷



⁷ Study on the socio-economic situation, Humanitarian holders and Asylum seekers in Georgia. UN hugh commissioner for refugees (UNHCR) May 2016



samedicino xelmisawvdomoba

ItolvilTa sakmaod did nawils aqvs problemebi samedicino daxmarebis mxriv, radgan isini miekuTvnebian saxelmwifo programas, romlis Sesaxebac bevrma ar icis. Itolvilebi uCivian informaciis naklebobas, Tu saidan unda miiRon info. informacia ar aris aseve Sromis, socialuri uzrunvelyofisa da jandacvis saministrosgan. jandacvis saministro miuTiTeb, rom isini miekuTvnebian universalur samedicino sistemas, romelic specialurad maTTvisaa Seqmnili. Itolvilebs saqrTveloSi aqvT iseTive uflebebi rogorc moqalaqeeks.

socialuri qseli, enis barieri da samomavlo gegmebi – mTavari faqtorebi ItolvilebisaTvis, romelic zrdis integracias.

rac Seexeba barierebs enis mxriv, misi procentuli maCvenebeli ase gamoiyureba – 51%. ItolvilTa 28% amis mizezad miiCnevs treiningebis ararsebobas.

1 Itolvilebis 73% arCevs saqrTveloSi didi xniT darCenas.

2 bevri maTgani iRebs daxmarebas megobrebisagan da naTesavebisgan.

3 integraciis mTavar faqtorad moiazreba – samarTlis ararseboba, damqiravebeli, enis barierebi da siZneleebi ganaTlebis da samedicinos mxriv.

4 damakmayofilebeli sacxovrebeli pirobebi

5 Semosul ItolvilTa umravlesoba damokidebulia mTavrobaze an socialur daxmarebaze. aqedan mxolod 20% aris biznesis mflobeli an daqiravebuli.

6 saWiroebibi:

enis treinigebi (englisuri da qarTuli). damqiraveblis povna da sakuTari biznessis gaxsna.

momsaxurebis Sesaxeb informacia (ganaTleba da janmrTeloba)

profesiuli, biznes da menejmentis treiningebi.

7 kargi socialuri qseli da enebi. (englisuri, qarTuli). respondentebis TqmiT, Tuki isini miiReben sacxovrebels, jandacvis sferos xelmisawvdomobas, sxva sajaro momsaxurebibi, legaluri dokumentebi, integracia naklebad mniSvnelovania.

8 monacemebis gaanalyzeba, romelic exeba sqesTa Soris gansxvavebebs.

9 adgilobriv mosaxleobasa da Itolvilebs Soris urTierToba. (TavSesafris maZieblebi, humanitaruli statusis mqone pirebi). Bbevr maTgans aq ukve hyavs megobrebi.

10 darCenis xangrZlivoba

11 mTavrobis mier integraciis strategia

samarTlebrivi mdgomareoba

maSin, rodesac samarTlebriv mdgomareobas ganvixilavT, unda SevexoT saqrTvelos kanons Itolvilisa da humanitaruli statusis Sesaxe⁸ aRniSnuli kanoni emyareba saqrTvelos konstitucias, saerTaSoriso samarTlis sayovelTaod aRiarebul principebsa da normebs, maT Soris “ItolvilTa statusis Sesaxe^b” gaeros 1951wlis konvenciasa⁹ da ItolvilTa statusis Sesaxe^b 1967 wlis oqms¹⁰ da emsaxureba saqrTvelos mier ItolvilTa da adamianis ulebaTa samarTlis sferoSi nakisri saerTaSoriso valdebulebebis Sesrulebas. es kanoni gansazRvravsa saqrTveloSi TavSesafris maZieblis, Itolvilisa da humanitaruli statusis mqone piris social-ekonomikur garantiebs, Itolvilisa an humanitaruli statusis miniWebebs, Sewyvetisa da gauqmebis safuZvlebsa da procedurebs.

zogadi debulebebi

TavSesafris moTxovna – piris mier saqrTvelos xelisuflebis winaSe nebis gamoxatva, am kanonis safuZvelze miiRos samarTlebrivi dacva.

gancxadeba – TavSesafris moTxovnis Sesaxe^b werilobiTi ganacxadi saqrTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa gansaxlebisa da ItolvilTa saministros mimarT Itolvilisa an humanitaruli statusis miRebis mizniT.

TavSesafris maZiebeli – piri, romelic am kanonis safuZvelze iTxovs samarTlebriv dacvas. Itolvilisa an humanitaruli statusis miniWebis gziT.

Itolvilis statusis mqone piri – piri, romelsac am kanonis meore muxlis safuZvelze mieniWa humanitaruli statusi.

saministro – saqrTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa gansaxlebisa da ItolvilTa saministro

³ saqrTvelos kanoni (Itolvilisa da humanitaruli statusis Sesaxe^b) 2011wlis 6dekemberi. mimRebi “saqrTvelos parlamenti” (prezidenti mixeil saakaSvili) Zala dakarguli 2016wlis 1ianavari. Sesvorebuli gamocema 2014wlis 1septemberi – giorgi margvelaSvili.

⁴ saqrTvelo SuerTda 1999 wlis parlamentis dadgenilebis Sedegad. gamoica 1951wlis 28ivliss generaluri asamblis 1950wlis 14dekembris 429 rezoluciis safuZvelze. ZalaSia 1954wlis 22aprilidan 43muxlis Sesabamisad.

10 saqrTvelo SuerTda 1999 wels saqrTvelos parlamentis dadgenilebis Sesabamisad

mimRebi centri – TavSesafris maZiebelTa droebiT ganTavsebis adgili

cnoba – TavSesafris maZieblobisaTvis damadasturebeli sabuTi, romlis formas, gacemisa da Secvlis wess adgens saministro.

mzrunvelobis gareSe darCenili arasrulwlovani – ucxoeli an moqalaqeobis armqone arasrulwlovani, romelic saqrTveloSi Semovida marto, kanonieri an masze pasuxismgebeli srulwlovani piris Tanxlebis gareSe da romelic gancxadebis Setanis droisTvis ar sargeblobs meurveobiT/mzrunvelobiT, an arasrulwlovani, romelic saqrTveloSi Semosvlis Semdeg aRmoCnda kanonieri an masze pasuxismgebeli srulwlovani piris Tanxlebis gareSe.

ojaxis wevri – Itolvilis an humanitaruli statusis mqone piris ojaxis wevrTa saqrTveloSi kanonieri Semosvla da cxovreba ojaxis erTianobis mizniT.

ojaxis gaerTianeba – Itolvilis an humanitaruli statusis mqone piris ojaxis wevrTa saqrTveloSi kanonieri Semosvla da cxovreba ojaxis erTianobis SenarCunebis mizniT.

warmoSobis qveyana – TavSesafris maZieblis, Itolvilis an/da humanitaruli statusis mqone piris moqalaqeobis an mudmivi sacxovrebeli qveyana.

kanonis meore da meoTxe muxlebiT gaTvaliswinebul garemoebaTa arsebobisas saqrTveloSi im pirTa masobrivi Semosvlis dros, romlebic ar arian saqrTvelos moqalaqeebi, saministro maTTvis Itolvilis an humanitaruli statusis miniWebis Sesaxeb gadawyvetilebas iRebs maTi warmoSobis qveyanaSi arsebuli saerTo mdgomareobis gaTvaliswinebiT.

TavSesafris maZieblad registraciaze uaris Tqmis safuZvlebi:

1 Tu man yalbi sabuTebi warmoadgina an gancxadebaSi ganzrax araswori monacemebi Seitana.

2 man daaRvia am kanonis meTerTmete muxlis meore punqtiT dadgenili vada, garda imave muxlis mesame punqtiT gaTvaliswinebuli SemTxvevebisa. (me11 punqt – TavSesafris moTxovna).

3 mis mimarT saqrTveloSi mimdinareobs sisxlis samarTlebrivi devna.

4 igi daavadebulia iseTi infeqciuri an sxva saxis daavadebebiT, romlis xasiaTma, simZimem da xangrZlivobam SeiZleba safrTxe Seuqmnas saqrTvelos mosaxleobas. aseT daavadebaTa CamonaTvals adgens saqrTvelos Sromis, janmrTelobisa da socialuri dacvis saministro.

5 mas uari eTqva Itolvilisa an humanitaruli statusis miniWebasa da am kanonis meore da meoTxe muxlebiT gaTvaliswinebul garemoebaTa ararsebobis gamo da uaris SemTxvevaSi gancxadebis Setanidan misi warmoSobis qveyanaSi mdgomareoba ar Secvlila. (meore punqt – Itolvilis statusis miniWeba, meoTxe punqt – humanitaruli statusis miniWeba).

6 mas uari eTqva Itolvilis statusis miniWebaze "ItolvilTa statusis Sesaxeb" gaeros 1951wlis konvenciis an/da "ItolvilTa statusis Sesaxeb" 1967 wlis oqmis xelmomweri saxelmwifos mier, Tu am saxelmwifos ItolvilTa samarTlis normebi ar ewinaaRmdegeba saqarTvelos kanonmdeblobas da ar arsebobs saqmis axali garemoebibi.

7 man Tavis warmoSobis qveyana datova meore da meoTxe muxlebiT gaTvaliswinebuli garemoebaTa ararsebobiT da am qveyanaSi dabruneba ar surs imis SiSiT, rom pasuxs agebs aRniSnuli qveynis kanonmdebobiT gaTvaliswinebuli danaSaulis CadenisaTvis.

8 igi uars ambobs sakuTar Tavze an/da saqarTveloSi Semosvlis garemoebabis Sesaxeb informaciis miwodebaze.

saxalxo damcvelis oficialuri angariSi TavSesafris maZieblebis Sesaxeb (2015wlis 7dekemberi)

specialur angariSSi asaxulia iZulebiT gadaadgilebul pirTa uflebrivi mdgomareoba, risi Seswavla da dacva saxalxo damcvelis aparatis erT-erTi prioritetia.

2015 wlis ganmavlobaSi ganxorciela 700ze meti viziti devnilTa yofil kompaqturad gansaxlebis obieqtebSi samarTlebrivi konsultacia gaewia 900ze met devnil pirs. monitoringis Sedegad gamovlenili faqtebisa da saqarTvelos saxalxo damcvelis aparatSi Sesuli Semosuli konkretuli gancxadebebis safuZvelze cxadi gaxda, miuxedavad garkveuli progresis da win gadadgmuli nabijisa, iZulebiT gadaadgilebul pirTa udidesi nawilisaTvis mZime sacxovrebeli pirobebi da sacxovrebeli farTis ar qona kvlav umTavresi problemaa.

saqarTvelos saxalxo damcvelis warmomadgenlebi aqturad arian CarTulni saqarTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da ItolvilTa saministros devnilTa sakiTxebis komisiis muSaobaSi. garda amisa, saxalxo damcveli aris devnilTa mimarT saxelmwifo strategiis ganxorcilebis samoqmedo gegmis sameTvalyureo sabWos wevri.

saqarTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da devnilTa saministros iniciativiT, Itolvilis an humanitaruli statusis miniWebaze uaris Sesaxeb ItolvilTa saministros mier gamocemuli administraciul-samarTlebrivi vada gaizarda 10dan 15 dRemde, rac vfiqrobT ar aris gonivruli vada, radgan gasaCivrebis msgavsi tipis vadis daweseba diskriminaciul xasiaTs atarebs da arRvevs TavSesafris maZiebelTa pirTa uflebebs, radgan TavSesafris maZieblebi unda sargeblobdnен iseTive uflebebiT riTac mimRebi qveynis moqalaqeebi "ItolvilTa statusis Sesaxeb" 1961 wlis konvenciis meTeqvsmitre muxlis Tanaxmad.

2014 wlis bolo monacemebiT daaxloebiT 59,9 milioni adamiania iZulebiT gadaadgilebis, devnis, konfliqtebis, Zaladobis an adamianis uflebaTa darRvevis msxverpli. nebismier adamians SeuZlia eZebos TavSesafari da amavdroeulad isargeblos misiT. aRniSnuli uflebebi ganmtkicebulia gaeros "ItolvilTa. statusis Sesaxeb" 1951 wlis konvenciisa da 1967 wlis damatebiT oqmebSi. saxalxo damcvelis warmomadgenlebi CarTulebi arian 2016-2020 wlebis

migraciis strategiisa da samoqmedo gegmebis SemuSavebis procesSi. aRniSnuli dokumentebi metad mniSvnelovani migraciis marTvis, maT Soris TavSesafaris sistemis gaumjobesebisa da evropul standartebTan miaxloebis mxriv.

saqarTveloSi sul 1192 Itolvilisa da humanitaruli statusis mqone piri aris registrirebuli, aqedan 233 Itolvilis statusi aqvs miniWebuli.

TavSesafaris maZiebelTa ricxvis zrda 2012 wlidan daiwo da yvelaze maRal maCvenebels 2014 wels miaRwia, rodesac maTi ricxvi 1792 pirs Seadgenda.

rekomendaciebi:

saqarTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da ItolvilTa saministros:

saqarTvelos parlaments:

1 gadaixedos Itolvilisa da humanitaruli statusis Sesaxeb saqarTvelos kanoni da momzaddes Sesabamisiakanonmdeblo cvlilebebi saqarTvelos parlamentSi wardgenis mizniT. kerZod:

kanonis meTerTmete muxlis meore punqtidan amoRebul iqnas sazRvris ukanono kveTis dros saministrosTvis mimarTvis 24 saaTiani vada an amave muxliT ganisazRvros mimarTvis gonivruli vada.

Semcirdes kanonis meToTxmete muxliT dadgenili saministros mier gancxadebis ganxilvisa da gadawyvetilebis miRebis vadobi.

2 momzaddes "saqarTvelos administraciuli saproceso kodeqsis" 21²⁴ muxlSi Sesatani cvlilebebi, romliTac individualur-samarTlebrivi aqtis vada gaizrdeba erT Tvemde.

3 erovnuli usafrTxoebis argumentiT, Itolvilis an humanitaruli statusis miniWebaze uaris Tqmisi Sesaxeb gamocemul individualuri administraciul samarTlebriv aqtSi mieTiTos Sesabamisi samarTlebrivi dasabuTeba im faqtobrivi garemoebabis gadmocemiT saidumlo an/da saxelmwido usafrxoebisTvis saziano informacias.

saqarTvelos Sinagan saqmeTa saministros

uzrunvelyos erovnuli usafrTxoebis argumentiT Itolvilis an humanitaruli statusebis miniWebis mizanSeuwonlobis daskvnis dasabuTeba da SesaZleblobis farglebSi im pirTa an maTi

warmomadgenlebis saTanado informireba, romlebsac uari eTqvaT aRniSnuli uflebiT sargeblobaze.

saqarTvelos iusticiis saministros

uzrunvelyos "Itolvilisa da humanitaruli statusis Sesaxeb" saqarTvelos kanonis mecxramete muxlis meore punqtiT gaTvaliswinebuli valdebulebebis Sesruleba da gaices samgzavro dokumentebi humanitaruli statusis mqone pirebze.

saqarTvelos saerTo sasamarTloeba

saqmis ganxilvis momentSi sasamarTlom gamoiTxovos da gaecnos Ss saministros saxelmwifo usafrTxoebis samsaxuris kontrdazvervis departamentSi arsebul yvela im informacias, romelic gaxda pirisTvis Itolvilisa an humanitaruli statusebis miniWebaze uaris Tqmis safuZveli.

saxelmwifo sazRvris kontroi metad mniSvnellovania qveynis erovnuli interesebis dasacavad. saqarTvelos konstituciis 47e muxlis Tanaxmad, saxelmwifo TavSesafars aZlevs ucxo qveynis moqalaques an moqalaqeobis ar mqone pirebs saerTaSorisod aRiarebuli saerTaSoriso samarTlis normebis Sesabamisad. sazRvari aris is adgili, saidanac iwyeba TavSesafaris maZieblis Sesvla usafrTxo qveyanaSi da TavSesafaris proceduraze wvdoma.

saxalxo damcveli aparatma ganaxorciela monitoringi gaeros umaRlesi komisariatisa da gaeros asociaciis warmomadgenlebTan erTad. monitoringis meTodologia iTvaliswinebda erTi wlis ganmavlobaSi vizitebs azerbaijanTan, TurqeTTan, ruseTTan da somxeTTan saqarTvelos saxelmwifo sazRvarze, saqarTvelos Ss saministros Semdgom sasazRvro-samigracio kontrolis ganyofilebebSi: sarfi, baTumis aeroporti, quTaisis aeroporti, codna(lagodexi), dariali(yazbegi), foTis porti, vale, sameba(ninowminda), wiTeli xidi, geguTi, sadaxlo, rkinigzis ganyofileba "sadaxlo", aseve sasazRvro-samigracio kontrolis sammarTvelo "Tbilisis aeroporti". wlis ganmavlobaSi ganxorcielda 21 viziti.

monitoringis mizani iyo sazRvarze TavSesafaris maZiebelTa identificireba, maT Sesaxeb informaciis moZieba da okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa gansaxlebisa da ItolvilTa da Ss ministrebis erToblivi brZanebiT gaTvaliswinebuli procedurebis ganxorcielebis zedamxedveloba. Yyvelaze mniSvnellovani iyo imis dadgena, Tu ramdenad Sesazlebelia ucxoelisTvis, romelic eZebs TavSesafars da Semodis an surs (kanonierad Tu ukanonod) saqarTvelos teritoriae Semosvla, sazRvarze gamoijenos TavSesafaris moTxovnis ufleba.

miuxedavad imisa rom monitoringma mSvid garemoSi Caiara, monitoringis dros mainc gamoikveTa xarvezebi. dafiqsirda SemTxevebebi, rodesac sapatrulos TanamSromeli ar flobda Sesabamis informacias sazRvarze TavSesafaris maZiebeli piris gamoCenis SemTxevaSi ganxorcielebuli RonisZiebis Sesaxeb, rac gaTvaliswinebulia saqarTvelos Ss ministrisa da okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da ItolvilTa ministrebis

2014wlis 23 dekemebris N1033-N2975, erToblivi brZnebiT damtkicebuli "saqarTvelos Sinagan saqmeTa saministrosa" da saqarTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da ItolvilTa saministros Soris TavSesafris maZieblebelTa identifikacias, saxelmwifo sazRvarze miRebis, maTi gadacemis da informaciis gacvlis sferoSi urTierTTanamSromlobis wesiT.

miuxedavad imisa, rom TiTqmis yvela sazRvarze uaryofdnen qveynebis e.w. "Savi siis" arsebolas, monitoringis msyleobisas dafiqsirda konkretuli SezRudvebi rigi qveynebis moqalaqeebis mimarT. sapatrulo policiis TanamSromelTa gancxadebiT, aseTi qveynis moqalaqeebi gansakuTrebul Semowmebas gadian. maRali riskis mqone qveynebis siaSi kvlav rCeba: siria, erayi, irani, pakistani da sxva muslimuri qveynebi.

saqarTvelos aeroportebSi TavSesafris maZieblebisaTvis gaicema C4 kategoriis ordinaluri viza, romelic iTvaliswinebs saxelmwifo bajis gadaxda 50 laris odenobiT, rac SesaZloa sirTules warmoadgendes TavSesafris maZieblebisaTvis Ss saministros informaciiT, saqarTvelos territoriaze gacemul iqna C4 kategoriis 191 viza.

rekomendaciebi:

Sinagan saqmeTa saministros

1 uzrunvelyofil iqnas sasazRvro policiis, sapatrulo policiis, Sss sxva Sesabamisi erTeulebis (operatiruli sagamoZiebo ganyofilebis) , gansakuTrebiT axal TanamSromelTa, gadamzadeba TavSesafris sakiTxebze.

2 uzrunvelyofil iqnas sazRvarze TavSesafris maZiebel pirTaTvis TavSesafris proceduraze xelmisawvdomoba.

3 daixvewos TavSesafris maZiebelTa sazRvarze miRebisa da Sesabamisi strukturisTvis gadacemis praqtika.

4 uzrunvelyofil iqnas Tanamedrove standartebTan Sesabamisi gasaubrebisa da droebiTi ganTavsebis oTaxebi.

saqarTvelos okupirebuli teritoriebidan iZulebiT gadaadgilebul pirTa, gansaxlebisa da ItolvilTa saministros

gadaixedos TavSesafris maZieblisaTvis vizis safasuris gadaxdis wesi, imgvarad, rom vizis miRebaSi dabrkolebam ar Seuqmnas safrTxe TavSesafris maZiebel pirTa uflebebs.

saangariSo periodSi aseve ganxorciela sasjelarsrulebis da probaciis saministros sasjelaRsrulebis N8¹¹ da N5⁷ dawesebulebebSi ganTavsebuli ucxo qveynis moqalaqeebis, maT Soris TavSesafris maZiebelTa, Itolvilis da humanitaruli statusis mqone pirTa monitoringi.

monitoringi moicavda rogorc saknebSi vizits, aseve individualur gasaubrebas TavSesafris maZieblebTan. monitoringisas iyo SemTxevebi, rodesac konkretuli saWiroebidan gamomdinare, erT pirTan ramdenime viziti ganxorciela. informacia mopovebul iqna rogorc sasjelaRsrulebis saministros, ise ItolvilTa saminstrodan, Tumca aRsaniSnavia rom TavSesafris maZiebelTa raodenoba da piradi monacemebi ar iyo srulyofili, aseve ar emTxveoda erTmaneTs. ramdenime TavSesafris maZieblisa da humanitaruli statusis mqone piris dadgena SemTxeviT moxda monitoringis dros, radgan isini ar fiqsirdebonen arc erTi saministros monacemTa bazaSi. saangariSo periodSi, penitenciur dawesebulebebSi, sul 35 viziti ganxorciela.

saqarTvelos sisxlis samarTlis saproceso kodeqsis 177e muxlis meore punqtis Sesabamisad, ucxo qveynis moqalaqeTa dakavebis SemTxevaSi prokuorma an misi davaletiT gamomZiebelma informacia unda miawodos sagareo saqmeTa saministros da Sesabamis saxelmwifo sakonsulos. Tumca gansakuTrebiT gasaTvaliswinebelia TavSesafris maZiebeli pirebis an Itolvilebis dakavebis SemTxevebi, rodesac mizanSeuwonelia warmoSobis qveynis saelCosaTvis nebismieri saxis informaciis miwodeba. adamianis uflebaTa saerTaSoriso samarTali uzrunvelyofs piradi cxovrebis xelSeuxeblobis uflebas da icavs individs ukanono an TviTneburi Carevisagan.⁸ TavSesafris maZiebelTa SemTxevaSi saWiroa efeqturi zomebis miReba, radgan informacia, romelic exeba adamianis pirad cxovreas ar moxvdes iseTi piris an saxelmwifos xelSi, romelmac informacia SesaZloa adamianis uflebaTa saerTaSoriso samarTITan Seusabamod gamoiyenos.

individualuri saqmeebis monitoringisas dafiqsirda Semdegi mignebebi:

ucxo qveynis moqalaqeebis/moqalaqeebis ar mqone, TavSesafris maZiebeli, Itolvilisa da humanitaruli statusis pirebis umravlesoba damakmayofileblad miiCnevs sapatimroebis zogad pirobebs administaciis mxridan damokidebulebas dadebiTad afasebs.

¹¹ sasjelaRsrulebisa da probaciis saministros N8 penitenciuri dawesebuleba mdebareobs Tbilisi, gldanis me7 m/r me2 km.

⁷ sasjeaRsrulebis da pronaciis saministros N5 (qalTa) penitenciuri dawesebuleba mdebareobs gardabnis municipalitetis sofel mTisZirSi

⁸ gaeros generaluri asambla, adamianis uflebaTa universaluri deklaracia, 10dekemberi, 1948, 217 A (III) nanaxia 30oqtomberi, 2015.

ukmayofileba iqna gamoTqmuli kvebasTan dakavSirebiT islamis mimdevari patimrebis mxridan, radgan maTi TqmiT, isini ver Wamnen maTTvis gankuTvnil saWmels, maRaziaSi ki produqtis nakleboba iyo.

seriozul problemas warmoadgens Tarjimnis ararseboba dawesebulebebeSi. beneficiarebs, romlebic ver floben enas, uWirT komunikacias damyareba administraciasTan. aseve problemebTanaa im masalis Targmna, romlis gagzavnac surs patimars, magram konkretuli SemTxvevis Seswavlisas dadginda, rom zogjer dokumentis Targmnas or Tveze meti dro sWirdeba.

TavSesafris maZiebelTa mimRebi centri funqcionirebs 2010 wlis ivnisidan daba martyofSi. centri gaTvlilia 60 adamianze. TavSesafris mimReb centrSi ganTavsebulTa cxovreba ufasoa. TavSesafris maZiebeli ItolvilTa saministros migraciis, repatriaciisa da ItolvilTa sakiTxebis departaments mimarTavs gancxadebiT centrSi Casaxlebis survilis Sesaxeb, ris Semdegac gadawyvetilebas iRebs specialuri komisia, Tumca ar arsebobs specialuri wesebi ris safuZvelzec iRebs komisia gadawyvetilebas da gansazRvravs piris mowyvladobas. Aarsebobs didi albaToba imisa rom mowyvladi kategoriis piri aRmoCndes centrs miRma.

TavSesafris administraciisagan zogadi informaciis misaRebad, Sedgenili iqna specialuri kiTxvari. gasaubrebis dros gamoikveTa is SesaZlo xarvezebi, rac SesaZloa Tavs iCendes marTvis procesSi.

monitoringis dros ganxorciela:

TavSesafris centrSi arsebuli mdgomareobis Seswavl

TavSesafris centrSi arsebuli servisebisa da momsaxurebis Sesaxeb informaciis miReba

TavSesafris centrSi ganTavsebul pirTagan informaciis miReba

mimReb centrSi ganTavsebul pirTa molodinebis Seswavl

rekomendaciebis SemuSaveba, romlebic SesaZlebels gaxdis servisebis xarisxis gaumjobesebasa da mdgomareobis gamosworebas.

centrSi arsebuli mdgomareoba damakmayofilebelia, rasac adastureben TavSesafris maZieblebi, romlebic droebiT cxovroben centrSi. rac Seexeba kvebas, centri uzrunvelyofs beneficiars sakvebiTa da pirveladi daxmarebis sagnebiT mxolod erTjeradad, ganTavsebis dRes, sanam TavSesafris maZiebeli miiRebs fulad daxmarebas. centrSi mcxovrebi beneficiari Tavad uzrunvelyofs sakuTar Tavs kvebiTa da sxva saWiroebibiT, ris gamoc kvebis xarisxis Sefaseba ver ganxorciela. dadebiTi tendenciaa samedicino momsaxurebis kuTxiT, rasac uzrunveyofs centri, konkretuli saWiroebis SemTxevaSi.

saerTaSoriso standartebTan Sesabamisi, uaxlesi teqnikiTa da saWiro inventariT aRWurvili migraciis departamentis droebiT ganTavsebis centri saqarTveloSi legaluri safuZvlis gareSe myofi pirebisaTvis 2015 wlis 8 oqtombers gaixsna da igi 94 adamianza gaTvlili.

zogadi SefasebiT, centri akmayofilebs saerTaSoriso standartebs. monitoringis dros araerTxel aRiniSna ganTavsebuli pirebis mier momsaxure personalis damakmayofilebeli damokidebuleba maT mimarT. Tumca problema mainc arsebobs, rac dakavSirebulia centris teritoriazе beneficiarebis gadaadgilebasTan. rogorc monitoringis dros gairkva, ucxo qveynis moqalaqeebi, centris teritoriazе gadaadgildebian dacvis TanxlebiT, sasadilo oTaxSic maTi meTvalyureobis qveS moZraoben. aseve problemas warmoadgens gasaubrebis sivrce, romelic ar Seesabameba standartebs. kerZod, gasaubrebis oTaxebi mdebareobs minus pirvel sarTulze, sadac erT sivrceSi ganlagebulia ramdenime, erTmaneTisgan tixrebiT gamoyofili oTaxi, Sesabamisad Tavisuflad ismineba gverdiTa oTaxSi mimdinare saubari, riTac darRveulia konfidentialuri garemo.

aRsaniSnavia, rom gamokiTxuli beneficiarebidan yvelam daadastura, rom kmayofili arian, rogorc centrSi arsebuli garemoTi, aseve personalis damokidebulebiT.

daskvna

saqarTvelos konstituciiT, saerTaSoriso aqtebiTa da adgilobirivi kanonmdeblobiT, TavSesafris ufleba erT-erTi ZiriTadi uflebaa. amasTan, saqarTvelo TiTqmis yvela saerTaSoriso Tu regionuli xelSekrulebis xelmomweri mxarea. Sesabamisad, saqarTveloSi ItolvilTa, humanitaruli statusis mqone pirTa, TavSesafris maZiebelTa dacva unda ganxorcieldes konstituciuri saerTaSoriso standartebisa da normebis dacviT. Tumca, samarTlebriv CarCosTan erTad metad mniSvnellovania praqtkuli realizebis saSualeba da meqanizmebis SemuSaveba. swored problemis aRmofxvrisa da uflebrivi mdgomareobis gaumjobesebis mizniT, saxalxo damcveli kvlavac agrZelebs monitorings da zedamxedvelobs TavSesafris maZiebel, ItolvilTa da humanitaruli statusis mqone pirTa uflebebis dacvis kuTxiT. msoflioSi ganviTarebuli omebisa da konfliqtibis Sedegad, saqarTveloSi TavSesafris maZiebelTa ricxvis zrda moiTxovs Sesabamis reagirebas da moqmedebas, rogorcakanonmdeblobiT, ise aRmasrulebeli xelisuflebis mxridan saerTaSoriso dacvis saWiroebis mqone pirTa uflebebis dasacavad.

saqarTvelos parlamentis mier administraciul saproceso kodeqsSi VII⁶ Tavis miReba gaxldaT wingadadgmuli nabiji samarTlebrivi sivrcis harmonizaciisaTvis, rogorc ukve viciT, saxelmwifos, Itolvilis statusis miniWebiT, piris mimarT ganesazRvreba mniSvnellovani valdebulebebi, romelta darRveva Sesabamis pasuxismgeblobas ukavSirdeba. statusis miniWebis procesSi, rogorc praqtkikis analizidanac irkveva, administraciuli organo iyenebs saqarTvelos kanonsa da saerTaSoriso xelSekrilebas, Jenevis 1951 wlis konvencias. aRniSnul samarTlebriv aqtebSi gansazRvruli normebis gamoyenebas saxelmwifo sifrTxiliT unda moekidos. aseve, unda moxdes saerTaSoriso samarTlis Jus Cogenis (fundamenturi principis) da non refoulment is dacva.

arsebuli realobis gaTvaliswinebiT, Tu mxedvelobaSi miviRebT qveynebs, romlebic realurad warmoSaben dacvis saWiroebis mqone pirebs, Cvens qveyanaSi arsebuli Itolvilis statusis miniWebis maCvenebeli damakmayofileblad ver Sefasdeba. Tumca unda vaRiaroT, rom saqarTveloSi bolo wlebSi uflebaTa dacvis mizniT mralvi qmedeba ganxorcielda da aSkarad SeimCneva samarTlebriv doneze winsvla.

gamoyenebuli literatura :

saqarTvelos saxelmwifo sazRvarze gadaadgilebul vizitorTa statistikuri monacemebi
(2017weli, aprili) <http://police.ge/ge/saqartvelos-sakhelmtsifo-sazghvarze-gadaadgilebul-vizitorta-statistikuri-monatsemebi-2017-tseli-aprili/10586>

TavSesafris maZiebelTa, humanitaruli statusis mqone pirTa da ItolvilTa socio-ekonomikuri mdgomareoba

<http://www.refworld.org/docid/575519054.html>

specialuri angariSi TavSesafris maZiebelTa, ItolvilTa da humanitaruli statusis mqone pirTa uflebrivi mdgomareobis Sesaxeb

<http://www.ombudsman.ge/ge/reports/specialuri-angarishebi/specialuri-angarishi-tavshesafris-madziebelta-itolvilta-da-humanitaruli-statusis-mqone-pirta-uflebrivi-mdgomareobis-shesaxeb2.page>

The State of Migration in Georgia

Report developed in the framework of the EU-funded Enhancing Georgia's Migration Management (ENIGMMA) project

sainformacio bukleti (2015 wlis gamocema, dafinansebuli evrokavSiris mier)

kulturuli umciresobebis marSrutebi

sainformacio bukleti (2017 wlis gamocema , dafinansebuli evrokavSiris mier)

saqarTvelos parlamentis dadgenileba “erovnul umciresobaTa dacvis” CarCo konvenciis ratificirebis Taobaze. (saqarTvelos parlamentis Tavmjdomare nino burjanaZe. 2005wlis 13 oqtomberi (1938 –lls)

evropuli qartia regionaluri da umciresobaTa enebis Sesaxeb